



ENFORCEMENT CO-OPERATION AGREEMENT

BETWEEN

THE COMESA COMPETITION COMMISSION

AND

THE MADAGASCAR COMPETITION COUNCIL

**REGARDING COOPERATION IN THE APPLICATION AND
ENFORCEMENT OF THE COMESA COMPETITION REGULATIONS**

ANTANANARIVO, 20th OCTOBER 2016

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AGREEMENT BETWEEN THE COMESA COMPETITION COMMISSION AND THE MADAGASCAR COMPETITION COUNCIL REGARDING COOPERATION IN THE APPLICATION AND ENFORCEMENT OF THE COMESA COMPETITION REGULATIONS

The COMESA Competition Commission ("the Commission") and the Madagascar Competition Council (Hereinafter referred to as the "Parties"):

RECOGNISING:

The provisions of Article 55(3) of the Treaty establishing the Common Market for Eastern and Southern Africa (COMESA) under which the COMESA Competition Regulations ("the Regulations") are promulgated;

The provisions of Article 6 of the Regulations establishing the Commission and Article 7(1) of the Regulations which mandates the Commission to apply the provisions of the Regulations with regard to trade between Member States and be responsible for promoting competition within the Common Market;

The provisions of Article 7(2) of the Regulations which empowers the Commission among others to: monitor and investigate anti-competitive practices within the Common Market and mediate disputes between Member States; initiate cooperation with competition authorities of Member States; help Member States promote national competition laws and institutions with the objective of harmonization with the Regulations and ensure uniform application of the same; assist Member States in the implementation of its decisions; support to Member States in promoting and protecting consumer welfare; facilitate the exchange of relevant information and expertise;

The need for Member States to give effect to the principles of regional competition Regulations and Rules and to use moderation and self-restraint in the interest of co-operation in the field of anti-competitive business practices;

The desirability of setting standards for procedures by which the regional competition agency can act as a forum for exchange of views, consultations and conciliations on matters relating to anti-competitive practices affecting COMESA regional and international trade;

The provisions of Articles 24(8 and 26(6) of the Regulations which provides for the referral of a merger application for consideration under the Member State's national competition law, and for the Commission to work with the relevant Member States in conducting merger enquiries, respectively;

The provisions of Rule 40 of the COMESA Competition Rules ("the Rules") which provides for close and constant liaison between the Commission and the competition authorities of the Member States in establishing the existence of infringements of Articles 16 or 18 of the Regulations in the applications and notifications by undertakings;

The provisions of Rules 41(1), 43(1) and 44 of the Rules which mandates the Commission to: obtain all necessary information from the Governments and competition authorities of the

5. "Enforcement activities" means any application of competition law by way of investigation or proceedings conducted by the competition authority of a Party.
6. "Member State" means a Member State of the Common Market.
7. "Regional Dimension" means conduct or practice affecting two or more Member States
8. "Territory" means:
 - a. For COMESA, the Common Market; and
 - b. For the Member State, the respective country of the Member State.
9. "Treaty" means the Treaty establishing the Common Market for Eastern and Southern Africa

Article 2
Purpose of this Agreement

The Purpose of this agreement is to promote and facilitate cooperation and coordination between Parties in the harmonization of regional and national laws and policies of Member States and lessen the possibilities or impact of difference.

Article 3
Notification

1. Each Party shall notify the other Party in writing whenever it becomes aware that its enforcement activities may affect interests of the other Party.
2. Enforcement activities as to which notification generally will be appropriate include those that:
 - a) Are relevant to enforcement activities of the competition authority;
 - b) Involve anticompetitive activities (other than a merger or acquisition) carried out in whole or significant part of the Common Market;
 - c) Involve conduct believed to have been required, encouraged or approved by a Party; or
 - d) Involve remedies that would, in significant respects, require or prohibit conduct affecting the Common Market.
3. With respect to mergers or acquisitions, each Party will notify the other Party with any significant information that comes to its attention regarding mergers with a regional dimension that it believes is relevant to, or may warrant, enforcement activity by the Commission.
4. Each Party shall notify the other Party whenever it intervenes or otherwise participate in a regulatory or judicial proceeding that does not arise from its enforcement activities, if the issues addressed in the intervention or participation may affect the interests of the other Party.
5. Notifications shall be made as soon as possible and shall include the nature of the activities under investigation and the legal provisions concerned and will be sufficiently detailed to enable the notified Party to make an initial evaluation of the effect of the activities on its territory.



Article 4
Obligations of the Parties

1. The Parties shall take all appropriate measures, whether general or particular, to ensure fulfillment of the obligations arising out of this Agreement or resulting from action taken by the Parties under this Agreement. The Parties shall facilitate the achievement of the objective of the COMESA Treaty and purpose of the Agreement and in so doing, shall abstain from taking any measure which could jeopardise the attainment of the objectives of this Agreement.
2. The Parties may, but shall not be obliged to, implement in their laws more extensive provisions against restrictive business practices than is required by this Agreement, provided that such provisions do not contravene the provisions of this Agreement.
3. The Parties shall be free to determine the appropriate method of implementing the provisions of this Agreement within their national legal system and practice as long as such method of implementation enhances the efficient and effective attainment of the objectives of this Agreement. .

Article 5
Exchange of Information

1. The Parties acknowledge that it is in their interest to cooperate in the detection of anticompetitive practices to the extent compatible with Article 55 of the Treaty and important interests, and within their reasonable available resources. The Parties further acknowledge that it is in their common interest to share information which will facilitate the effective application of the Regulations and promote better understanding of each other's enforcement policies and activities.
2. Each Party will provide the other Party with any information that comes to its attention regarding anti-competitive business practices that the Party believes is relevant to, or may warrant, enforcement activity by the other Party.
3. The information shared between the Parties shall be used solely for the purpose of implementing this Agreement

Article 6
Coordination of Enforcement Activities

1. The Parties shall render assistance to each other in their enforcement activities, to the extent compatible with their respective competition laws and the respective interests, and within the reasonably available resources.
2. The Parties shall cooperate in the enforcement of the competition laws and share information which will facilitate effective implementation of the respective laws.

3. The Parties shall, in this regard, assist each other in the enforcement of the competition laws through:
 - a. assisting the Party, upon request, in locating and securing evidence and voluntary compliance with requests for information from undertakings or natural persons within the respective jurisdiction
 - b. assisting the requesting Party with such information within the other Party's possession as the requesting Party may specify as relevant to the enforcement of the Regulations
 - c. assisting the Party with any information that comes to the attention of the other Party about anti-competitive activities that may be relevant to or may warrant enforcement activity of the beneficiary Party
4. A Party may notify the other Party and may request that the other Party initiate appropriate enforcement activities. The notification shall be as specific as possible about the nature of the anti-competitive activities and their effects on its territory.
5. Upon receipt of a notification, the notified Party shall advise the notifying Party of its decision. If enforcement activities are initiated, the notified Party shall advise the notifying Party of their outcome and, to the extent possible, of interim developments.
6. The requested Party shall assist in the investigations which the requesting Party considers to be necessary. Such investigations shall be carried out with the assistance of officials of the requesting Party, upon request, in accordance with the respective Party's laws.
7. In cases where the Parties have an interest in pursuing enforcement activities with regard to related situations, they may agree that it is in their mutual interest to coordinate their enforcement activities. In considering whether particular enforcement activities should be coordinated, the Parties shall take account of the following factors, among others:
 - a. the opportunity to make more efficient use of their resources devoted to the enforcement activities;
 - b. the relative abilities of the Parties to obtain information necessary to conduct the enforcement activities;
 - c. the effect of such coordination on the ability of both Parties to achieve the objectives of their enforcement activities; and
 - d. the possibility of reducing costs incurred by persons subject to the enforcement activities.
8. In any coordination arrangement, each Party shall conduct its enforcement activities expeditiously and, insofar as possible, consistently with the enforcement objectives of their respective competition laws.

the Parties shall hold consultations in order to assess the specific implications of such amendments or changes for this Agreement, and in particular to determine whether this Agreement should be amended pursuant to paragraph 3 of Article 14.

5. The Parties shall meet at the appropriate level, at the request of either Party to among others:
 - (a) update each other on their current enforcement efforts and priorities in relation to the competition laws of each Party;
 - (b) exchange views on economic sectors of common interest;
 - (c) discuss policy issues of mutual interest; and
 - (d) discuss other matters of mutual interest relating to the application of the competition laws of each Party.

Article 9

Technical Assistance and Capacity Building

1. The Parties shall pursue technical assistance and capacity building programs through integrated strategies that incorporate economic, social, cultural, environmental and institutional elements that are unique to each Party. In this context and within the framework of development policies and reforms pursued by the Parties; the Parties' cooperation framework and orientation shall take into account the different levels of development as well as the economic needs of each Party and the difficulties faced in meeting their obligations under this Agreement.
2. The technical assistance and capacity building programs shall pay systematic attention to institutional aspects and in this context shall support the efforts of either Party to develop and strengthen structures, institutions and procedures that help to enhance the effective enforcement of the competition laws and policies in their respective territories. In this context, the Parties shall:
 - a) jointly mobilize resources for capacity building aimed at assisting the Parties in the establishment and/or strengthening of the respective competition laws and enforcement agencies.
 - b) jointly facilitate and develop competition and consumer protection advocacy programmes involving the sensitisation of policy makers, parliamentarians, the judiciary, the business community, and the general public about the role of competition and consumer laws and policies;
 - c) jointly facilitate the establishment of a mechanism to enable the Parties to take the necessary steps to adopt, strengthen and implement the necessary competition and consumer protection laws in their respective territories.



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Article 10
Confidentiality of Information

1. Notwithstanding any other provision of this Agreement, neither Party is required to provide information to the other Party if disclosure of that information to the requesting Party is prohibited by the law of the Party possessing the information, or would be incompatible with important interests of the Party possessing the information.
2. Each Party agrees to maintain, to the fullest extent possible, the confidentiality of significant information provided to it in confidence by the other Party under this Agreement and to oppose, to the fullest extent possible, any application for disclosure of such information by a third party that is not authorized by the Party that supplied the information.

Article 11
Communication under this Agreement

1. Communications under this Agreement shall be made in any of the preferred of the COMESA official languages.
2. Communications under this Agreement shall be carried out in writing and by direct communication among the Parties.
3. Each Party shall designate a Desk Officer for the purpose of liaison with each other in the enforcement of the respective competition laws.

Article 12
Existing Law

1. Nothing in this Agreement shall be interpreted in a manner inconsistent with the existing laws, or as requiring any change in the competition laws of the Parties.

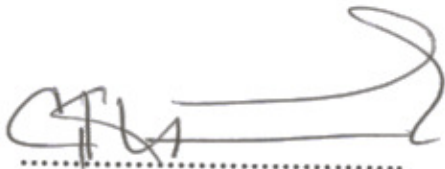
Article 13
Entry into Force, Termination and Review

1. This Agreement shall enter into force upon signature by the Parties.
2. This Agreement will remain in force in respect of both Parties until 60 days after the date on which any Party notifies the other in writing that it wishes to terminate it.
3. The Parties shall, at any time feasible but not earlier than 24 months after entry into force, review this Agreement with a view to adopting such further arrangements as may be feasible and desirable to enhance cooperation in the enforcement of the respective competition laws

IN WITNESS WHEREOF, the undersigned, being duly authorized, have signed this Agreement in both English and French versions.

This Thursday, 20th of October 2016 in Antananarivo, Madagascar.

For COMESA Competition Commission



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George K. Lipimile
Director & CEO

For Madagascar Ministry of Commerce
and Consumption



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Hon. TAZAFY Armand
Minister of Commerce and Consumption

For Madagascar Competition Council



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Mr RABETRENA Herinirina
President,
Madagascar Competition Council